

Actuarial Valuation as at December 31, 2022 for Universities Academic Pension Plan

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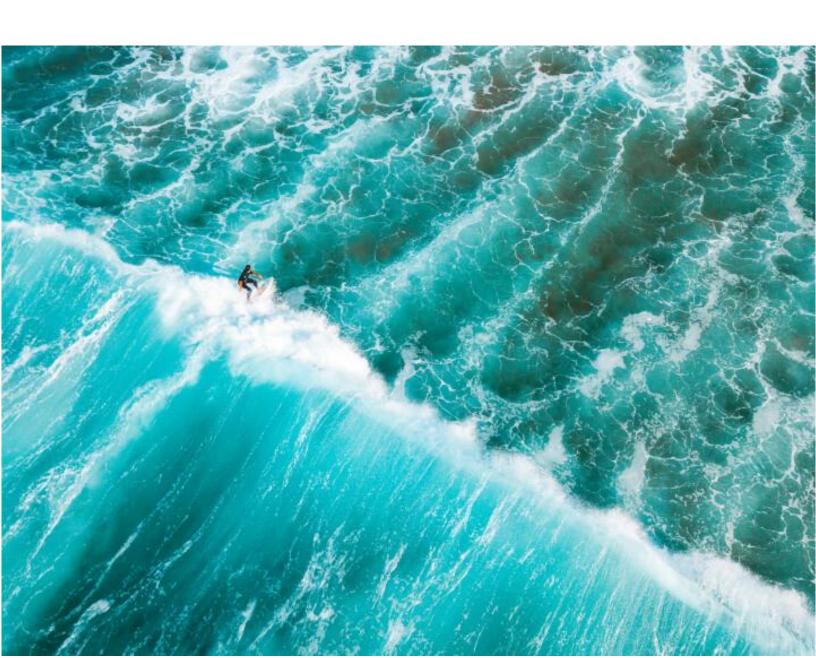




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Executive Summary

An actuarial valuation has been prepared for the Universities Academic Pension Plan (the "Plan") as at December 31, 2022 for the primary purpose of establishing a funding range in accordance with legislative requirements for the Plan until the next actuarial valuation is performed. This section provides an overview of the important results and the key valuation assumptions which have had a bearing on these results. The next actuarial valuation for the purposes of developing funding requirements should be performed no later than as at December 31, 2025.

Summary of Principal Results

Financial Position (000's)

	Decer	nber 31, 2022	Decem	ber 31, 2020
Going Concern				
Assets	\$	6,413,800	\$	5,622,000
Liabilities		6,804,200		6,496,600
Excess/(Deficit)	\$	(390,400)	\$	(874,600)
Solvency				
Assets ¹	\$	6,010,200	\$	5,775,000
Liabilities		8,463,700		10,697,200
Excess/(Deficit)	\$	(2,453,500)	\$	(4,922,200)

Legislative Ratios

	December 31, 2022	December 31, 2020
Going concern funded ratio	0.9426	0.8654
Solvency ratio	0.7101	0.5399

¹ Net of estimated wind up expenses



Minimum Contribution Requirements

Considering the funding status of the Plan, the minimum member and employer contributions with effect from July 1, 2024 and those recommended at December 31, 2020 and effective July 1, 2022, both of which are in accordance with legislative requirements, are as follows:

(000's)	December 31, 2022	December 31, 2020
Estimated normal cost	\$ 222,700	\$ 219,500
As a % of capped earnings	22.85%	23.31%
Pre-1992 unfunded liability payments as a percentage of total earnings (excluding government share)	4.03%	3.57%
Post-1991 unfunded liability payments as a percentage of capped earnings	0.00%	0.00%

Minimum annual member and employer contribution effective July 1, 2024 (2022)	26.88% of pensionable earnings ¹	26.88% of pensionable earnings ¹
Government share of pre-1992 unfunded liability	1.25%	1.25%
contributions as a percentage of total earnings		

Membership Data

	December 31, 2022	December 31, 2020
Active Members	7,851	7,804
Deferred Vested Members	2,487	2,173
Participants with Amounts Held-on-Deposit	264	272
Pensioners and Survivors	6,660	6,140

¹ Total earnings used for Pre-1992 unfunded liability contributions and capped earnings used for other contributions.



Key Assumptions

The principal assumptions to which the valuation results are most sensitive, and those assumptions which have changed since the last valuation are outlined in the following table.

	December 31, 2022	December 31, 2020
Going Concern		
Discount rate	5.62% per year	5.30% per year
Provision for adverse deviation	1.39%	0.45%
Inflation rate	2.25% per year	Same
Pensionable earnings	1.30% per year (2023 and 2024); 2.75% per year thereafter plus merit and promotion scale	0.00% per year (2021 and 2022); 2.75% per year thereafter plus merit and promotion scale
Interest credited on member contributions	3.50%	2.50%
Mortality table	80% (95% for females) of 2014 Public Sector Canadian Pensioner Mortality with generational improvements using Scale MI-2017	85% (100% for females) of 2014 Public Sector Canadian Pensioner Mortality with generational improvements using Scale MI-2017
Retirement and Termination rates	Rates based on 2010 to 2020 experience	Same
Commuted value net discount rate	3.30% per year	1.70% per year
Non-retired pension partner age differential	Males three years older	Same
Headcount growth	0.50% per year	Same



Section 1: Introduction

Purpose and Terms of Engagement

We have been engaged by Universities Academic Pension Plan Board of Trustees, and hereafter referred to as the Board, to conduct an actuarial valuation of the Plan, registered in Alberta, as at December 31, 2022 for the general purpose of determining the minimum and maximum funding contributions required by pension standards, based on the actuarial assumptions and methods summarized herein. Specifically, the purposes of the valuation are to:

- Determine the financial position of the Plan on a going concern basis as at December 31, 2022;
- Determine the financial position of the Plan as at December 31, 2022 on a solvency basis;
- Determine the funding requirements of the Plan as at December 31, 2022; and
- Provide the necessary actuarial certification required under the *Employment Pension Plans Act* (the "Act") and the *Income Tax Act*.

The results of this report may not be appropriate for accounting purposes or any other purposes not listed above.

In accordance with the *Act* and the Sponsorship and Trust Agreement for the Plan, an actuarial valuation report must be filed at least once every three years; the *Act* further provides the regulator with the authority to request an actuarial valuation report be filed by a pension plan administrator at any time. The next required valuation will be as at December 31, 2025, or earlier.

Summary of Changes Since the Last Valuation

The last such actuarial valuation in respect of the Plan was performed as at December 31, 2020. Since the time of the last valuation, we note that the following events have occurred:

- Going concern actuarial assumptions have been revised. The changes are summarized on page 5 and the financial impact of these changes are summarized on pages 11 to 13 of this report.
- Solvency assumptions have been revised due to general fluctuations in bond rates over the past two years. The changes affecting solvency liabilities are summarized in Appendix D of this report.
- In March 2020, the World Health Organization (WHO) declared a global pandemic linked to the 2019 coronavirus disease (COVID-19). In May 2023, the WHO declared an end to the coronavirus crisis as a public health emergency of international concern. To date, the COVID-19 pandemic in Canada has been accompanied by several waves of disease-related deaths. The net effect on short- and long-term mortality from COVID-19 will depend on the efficiency of containment measures, vaccination campaigns, and potential treatments as well as future variant outbreaks. Faced with this uncertainty, our view of basic mortality as well as the impact on the future progression of life expectancy remains unchanged. The impact of COVID-19 will, however, affect the results of future valuations to the extent that actual mortality differs from expected.



• The Canadian Institute of Actuaries Practice Specific Standards for Pension Plans were amended effective December 1, 2022. The most significant changes relate to the discount rate, plausible adverse scenarios, hypothetical wind-up valuations, and target benefit plans. The changes to the standards have been reflected in this report where applicable.

Board Information and Inputs

In order to prepare our valuation, we have relied upon the following information:

- A copy of the previous valuation report as at December 31, 2020;
- A copy of the Statement of Investment Policies and Goals for the Plan ("SIPG") effective January 1, 2023;
- A copy of the funding policy for the Plan;
- Membership data compiled as at December 31, 2022 by Buck and staff of the Board;
- · Asset data taken from the Plan's audited financial statements; and
- A copy of the latest Plan text and amendments up to and including December 31, 2022.

Furthermore, our actuarial assumptions and methods have been chosen to reflect our understanding of the Board's desired funding objectives with due respect to accepted actuarial practice and regulatory constraints.

Subsequent Events

As of the date of this report, we have not been made aware of any subsequent events which would have an effect on the results of this valuation. However, the following points should be noted in this regard:

- Actual experience deviating from expected after December 31, 2022 will result in gains or losses which will be reflected in the next actuarial valuation report.
- To the best of our knowledge, the results contained in this report are based on the regulatory and legal environment in effect at the date of this report and do not take into consideration any potential changes that may be currently under review. To the extent that actual changes in the regulatory and legal environment transpire, any financial impact on the Plan as a result of such changes will be reflected in future valuations.



Section 2: Going Concern Valuation Results

Going Concern Financial Position of the Plan

The going concern valuation provides an assessment of the Plan's financial position at the valuation date on the premise that the Plan continues on into the future indefinitely.

The selection of the applicable actuarial assumptions and methods reflect the Plan's funding objectives, as communicated by the Board, actuarial standards of practice, and pension standards.

On the basis of the Plan provisions, membership data, going concern assumptions and methods, and asset information described in the Appendices, the going concern financial position of the Plan as at December 31, 2022 is shown in the following table. The results as at December 31, 2020 are also shown for comparison purposes.

Going Concern Financial Position (000's)

	Decemb	per 31, 2022	Decemb	er 31, 2020
Actuarial Value of Assets	\$	6,413,800	\$	5,622,000
Going Concern Liabilities				
Active and Suspended members	\$	2,665,900	\$	2,797,800
Deferred Vested members		316,600		281,700
Amounts held on deposit		2,500		2,500
Retired members and beneficiaries		3,819,200		3,414,600
Total Liabilities	\$	6,804,200	\$	6,496,600
Excess Assets/(Unfunded Liability)	\$	(390,400)	\$	(874,600)
Going concern funded ratio		0.9426		0.8654

Under Section 38(2)(c) of the *Act* and *Update 14-05*, an actuarial valuation report must be filed once every three years unless the pension plan has a going concern funded ratio of less than 0.85 in which case annual valuation reports are required. Since the going concern funded ratio is not less than 0.85, the next valuation must be filed no later than December 31, 2025, unless required earlier by the regulator.



Since an agreement is in place whereby a portion of the pre-1992 unfunded liabilities are funded by the Government of Alberta, it is necessary to track the financial status of the benefits in respect of service pre and post January 1, 1992. The following table summarizes this split:

Going Concern Financial Position (000's)

		Dec	ember 31, 2022
	Pre-1992	Post-1991	Total
Actuarial Value of Assets			
Market value	\$ 464,300	\$ 5,549,800	\$ 6,014,100
Smoothing adjustment	28,800	<u>370,900</u>	399,700
Total Actuarial Value of Assets	\$ 493,100	\$ 5,920,700	\$ 6,413,800
Going Concern Liabilities			
Active and Suspended members	\$ 28,100	\$ 2,637,800	\$ 2,665,900
Deferred Vested members	2,100	314,500	316,600
Amounts held on deposit	900	1,600	2,500
Retired members and beneficiaries	1,355,000	2,464,200	3,819,200
Total Liabilities	\$ 1,386,100	\$ 5,418,100	\$ 6,804,200
Actuarial Excess/(Unfunded Liability)	\$ (893,000)	\$ 502,600	\$ (390,400)
Funded Ratio	0.3557	1.0928	0.9426
Allocation of Unfunded Liability			
Government share of unfunded liability	\$ 213,000	\$ 0	\$ 213,000
Members' and employers' share of unfunded liability	\$ 679,700	\$ (502,600)	\$ 177,100
Total Unfunded Liability	\$ 893,000	\$ (502,600)	\$ 390,400



Going Concern Normal Cost (000's)

On the basis of the Plan provisions, membership data, going concern assumptions and methods, asset information and legislative requirement described in the Appendices, the going concern normal cost of the Plan as at December 31, 2022 is shown in the following table. The normal cost as at December 31, 2020 is also shown for comparison purposes.

	Deceml	ber 31, 2022	Decemb	er 31, 2020
Total Normal Cost	\$	222,700	\$	219,500
Total pensionable earnings (in year following valuation date)	\$	974,500	\$	941,500
Total Normal Cost				
As a % of total pensionable earnings		22.85%		23.31%



Change in Financial Position (000's)

The major components of the change in the Excess Assets/(Unfunded Liability) for the period from December 31, 2020 to December 31, 2022 are summarized in the following table.

	Pre-92	Post-91	Total
Excess Assets/(Unfunded Liability) as at December 31, 2020	\$ (870,200)	\$ (4,400)	\$ (874,600)
Expected interest on Excess Assets/(Unfunded Liability)	(94,686)	(478)	(95,164)
Special payments in inter-valuation period with interest	89,452	4,754	94,206
Excess Assets/(Unfunded Liability) as at December 31, 2022	\$ (875,434)	\$ (124)	\$ (875,558)

Change in financial position due to experience gains/(losses)			
Gain/(loss) from investment earnings greater/lower than expected	\$ 42,671	\$ 254,916	\$ 297,587
Gain/(loss) due to salary increases lower/greater than expected	118	(10,342)	(10,224)
Gain/(loss) due to indexation experience	(33,597)	(65,974)	(99,571)
Gain/(loss) due to retirement experience	(236)	12,496	12,260
Gain/(loss) due to mortality experience	(7,962)	(1,369)	(9,331)
Gain/(loss) due to termination experience	0	17,790	17,790
Gain/(loss) on YMPE and maximum pension	0	(9,228)	(9,228)
Net gain/(loss) due to other experience and	(28,360)	(5,965)	(34,325)
miscellaneous items			
Excess Assets/(Unfunded Liability) After	\$ (902,800)	\$ 192,200	\$ (710,600)
Experience Gains/(Losses) as at December 1, 2022			
Change due to interest on member contributions	\$ 0	\$ (3,800)	\$ (3,800)
Change due to commuted value discount rate	0	29,700	29,700
Change due to short-term salary rate	300	48,200	48,500
Change due to discount rate 5.62%	33,200	238,200	316,400
Change due to mortality assumption	(23,700)	(46,900)	(70,600)
Excess Assets/(Unfunded Liability) as at December 31, 2022	\$ (893,000)	\$ 502,600	\$ (390,400)



Discussion of Experience

Investment Earnings

The annualized rate of return earned by the pension fund on a market value basis since the previous valuation was 3.24%, contributing to a decrease in the funded position of the plan, however this was offset by the smoothing adjustment included in the actuarial value of assets. The annualized rate of return earned by the pension fund based on the Actuarial Value of Assets for the valuation period from December 31, 2020 to December 31, 2022 was 7.82% per year. The assumed rate of return for going concern valuation purposes is 5.30% per year. An actual rate of return greater than the assumed rate resulted in a net actuarial gain of \$297.6 million.

Economic Experience

Over the inter-valuation period, there were actuarial gains and losses as shown on page 11 due to inflation, salary and regulatory limit increases different than expected, as shown in the following table. The difference in overall average salary increases was relatively small and the plan experienced a net loss due to the distribution of the salary increases; losses from those with higher increases after accounting for the salary cap for post-1991 benefits were greater than the gains from those with lower increases.

Membership Experience

Over the inter-valuation period, there were actuarial gains and losses as shown on page 11 due to terminations, retirements and mortality different than expected. This is due to the differences in actual versus assumed decrements shown in the following table, as well as differences in the proportion of terminating members who elected to receive a deferred pension versus a lumpsum payment and the value of lumpsum payments.

Analysis of Experience During Intervaluation Period

	Actual	Assumed
Economic Experience		
Average annual salary increase	2.13%	2.31%
Average annual YMPE increase	3.98%	2.75%
Average annual Maximum Pensionable Earnings increase	3.95%	2.75%
Average COLA	2.63%	1.35%
Membership Experience		
Terminations from active membership	712	494.8
Retirements from active membership	621	558.8
Average age of active retirements	64.0	65.0
Deaths from non-retired membership	20	29.3
Deaths from retired membership	293	322.0



Discussion of Changes in Assumptions

Economic Assumptions

- The salary increase assumption for 2023 and 2024 was changed to 1.3% per year plus merit and promotion from 2.75% plus merit and promotion.
- The net indexed commuted value discount rate assumption was changed to 3.30% per year from 1.70% per year.
- The interest on employee contributions was changed to 3.50% per year from 2.50% per year.
- The discount rate assumption was changed to 5.62% per year from 5.30% per year.

In combination, these changes in assumptions decreased the going concern liabilities by \$390.8 million and the total normal cost by \$18.0 million.

Demographic and Other Assumptions

• The adjustment factors applied to the mortality table was changed to 80% for males and 95% for females from 85% for males and 100% for females.

The change in assumption increased the going concern liabilities by \$70.6 million and the total normal cost by \$1.2 million.

Going Concern Valuation Sensitivity Results

In accordance with the CIA Standards of Practice specific to pension plans, the table below presents the sensitivity of the going concern liabilities and the total normal cost of using a discount rate 1% lower and 1% higher than that used for the going concern valuation. We have also adjusted the interest rate used for those members assumed to receive a lumpsum termination benefit.

		Effect	
December 31, 2022		\$	%
Going concern liabilities	\$ 6,804,200		
Going concern liabilities (discount rate - 1%)	\$ 7,813,000	1,008,800	14.8%
Going concern liabilities (discount rate + 1%)	\$ 6,011,400	(792,800)	(11.7%)
Normal cost	\$ 222,700		
Normal cost (discount rate – 1%)	\$ 274,000	51,300	23.1%
Normal cost (discount rate + 1%)	\$ 187,700	(35,000)	(15.7%)



Plausible Adverse Scenarios

In accordance with the Canadian Institute of Actuaries Standards of Practice specific to pension plans, below is summarized scenarios of adverse but plausible assumptions, relative to the best estimate assumptions otherwise selected for the valuation. In consultation with the Board, we have chosen to present these scenarios under the Going Concern basis.

Interest Rate Sensitivity

The table below presents the sensitivity of the going concern position of using interest rates 1% lower than the current level. Equity risk premiums are assumed to remain unchanged, so the future return on all asset classes, along with the going concern discount rate and lumpsum interest rate all decrease by 1%. In order to calculate the impact on the Actuarial Value of Assets, the decrease in interest rates only impacts fixed income assets with the shock assumed to occur immediately before the valuation date. Therefore, a portion of the change to the market value of assets is not recognized due to the change in the smoothing adjustment as shown below. Fixed income assets are assumed to be 37.7% of total assets based on asset values at the valuation date, and including 50% of the value for real estate, infrastructure, mortgages and timberland; a duration of 10.13 (based on relevant fixed income benchmarks) was considered. We have applied the asset smoothing methodology in this scenario.

	В	ase Scenario	Adve	erse Scenario	Impact (\$)
Market value of assets	\$	6,014,100	\$	6,242,400	\$ 228,300
Smoothing adjustment		399,700		247,500	 (152,200)
Actuarial value of assets	\$	6,413,800	\$	6,489,900	\$ 76,100
Going concern liabilities		6,804,200		7,813,000	 1,008,800
Excess Assets/(Unfunded	\$	(390,400)	\$	(1,323,100)	\$ (932,700)
Liability)					
Total Normal Cost	\$	222,700	\$	274,000	\$ 51,300



Deterioration in Asset Value

In assessing the risk related to the deterioration in asset value we have chosen an adverse scenario equal to a 15% reduction in the non-fixed income asset values and assume no change in future return expectations. Non-fixed income assets are those assets not included as fixed-income for the interest rate sensitivity above. In order to calculate the impact on the Actuarial Value of Assets, the table below promotes the sensitivity of the going concern position of using the market value of assets with a 15% reduction in non-fixed income asset values. The asset shock is assumed to occur immediately before the valuation date, therefore a portion of the change to market value of assets is not recognized due to the change in smoothing adjustment as shown below.

	В	ase Scenario	Adve	rse Scenario	Impact (\$)
Market value of assets	\$	6,014,100	\$	5,455,000	\$ (559,100)
Smoothing adjustment		399,700		545,500	 145,800
Actuarial value of assets	\$	6,413,800	\$	6,000,500	\$ (413,300)
Going concern liabilities		6,804,200		6,804,200	 <u>-</u>
Excess Assets/(Unfunded	\$	(390,400)	\$	(803,700)	\$ (186,400)
Liability)					
Total Normal Cost	\$	222,700	\$	222,700	\$ -

Mortality Sensitivity

The table below presents the sensitivity of the going concern position of the Plan to using a mortality assumption with a 10% improvement to the base mortality rates. For the purposes of this analysis, we have used 90% of the rates of the base table used in the going concern valuation, including the assumed mortality to determine lump sum payments upon termination for active members.

	В	ase Scenario	Adve	erse Scenario	Impact (\$)
Market value of assets	\$	6,014,100	\$	6,014,100	\$ -
Smoothing adjustment		399,700		399,700	 <u>-</u>
Actuarial value of assets	\$	6,413,800	\$	6,413,800	\$ -
Going concern liabilities		6,804,200		6,941,000	 136,800
Excess Assets/(Unfunded	\$	(390,400)	\$	(527,200)	\$ (136,800)
Liability)					
Total Normal Cost	\$	222,700	\$	225,000	\$ 2,300



Section 3: Solvency Valuation Results

Solvency Financial Position of the Plan

The solvency valuation is a financial assessment of the Plan that is required by the *Act* and is performed in accordance with requirements prescribed by that legislation. It is intended to provide an assessment of the Plan's financial position at the valuation date on the premise that certain obligations as prescribed by the *Act* are settled on the valuation date for all members. The *Act* does not require funding based on the solvency valuation results. All assumptions for the solvency valuation are listed in Appendix D.

On the basis of the Plan provisions, membership data, solvency assumptions and methods and asset information described in the Appendices, as well as the requirements of the *Act*, the solvency financial position of the Plan as at December 31, 2022 is shown in the following table. The solvency financial position of the Plan as at December 31, 2020 is shown for comparison purposes.

Solvency Financial Position (000's)

	Decem	nber 31, 2022	Decem	ber 31, 2020
Assets				
Market value of assets	\$	6,014,100	\$	5,778,300
Estimated wind up expenses		(3,900)		(3,300)
Solvency Assets	\$	6,010,200	\$	5,775,000
Solvency Liabilities				
Active and Suspended members	\$	3,724,000	\$	5,377,100
Deferred Vested members		396,600		499,800
Amounts held on deposit		2,500		2,500
Retired members and beneficiaries		4,329,800		4,817,800
Total Liabilities	\$	8,452,900	\$	10,697,200
Solvency Excess/(Deficiency)	\$	(2,442,700)	\$	(4,922,200)
Solvency ratio		0.7110		0.5399



The financial position as at December 31, 2022 on a solvency basis split for service pre and post January 1, 1992 is as follows:

Solvency Financial Position (000's)

			As at De	cember 31, 2022
Pre-19	992	Post-1	991	Total
\$ 464	,300	\$5,549	,800	\$6,014,100
	0	(3,	900)	(3,900)
\$ 464	1,300	\$ 5,545	,900	\$ 6,010,200
\$ 36	6,300	\$ 3,687	7,700	\$ 3,724,000
2	2,400	394	,200	396,600
	900	1	,600	2,500
1,475	5,700	2,854	<u>,100</u>	4,329,800
\$ 1,515	5,300	\$ 6,937	' ,600	\$ 8,452,900
\$ (1,051,	000)	\$ (1,391,	700)	\$ (2,442,700)
0.3	064	0.7	994	0.7110
	\$ 464 \$ 464 \$ 36 2 1,475 \$ 1,515 \$ (1,051,	\$ 464,300 \$ 36,300 2,400	\$ 464,300 \$ 5,549 0 (3, \$ 464,300 \$ 5,545 \$ 36,300 \$ 3,687 2,400 394 900 1 1,475,700 2,854 \$ 1,515,300 \$ 6,937 \$ (1,051,000) \$ (1,391,	Pre-1992 Post-1991 \$ 464,300 \$5,549,800 0 (3,900) \$ 464,300 \$5,545,900 \$ 36,300 \$3,687,700 2,400 394,200 900 1,600 1,475,700 2,854,100 \$ 1,515,300 \$6,937,600 \$ (1,051,000) \$ (1,391,700)

Impact of Plan Wind Up

In our opinion, the value of the Plan's assets would be less than its actuarial liabilities if the Plan were to be wound up on the valuation date.

Specifically, actuarial liabilities would exceed the market value of Plan assets by \$2,442.7 million. This calculation includes a provision of \$3.9 million for termination expenses that might be payable from the pension fund if the plan were wound up.

Part of this deficiency would be shared by the Government of Alberta in respect of pre-1992 service.



Solvency Valuation Sensitivity Results

In accordance with the CIA Standards of Practice specific to pension plans, the table below presents the sensitivity of the solvency liabilities to using a discount rate of 1% lower and 1% higher than that used for the solvency valuation.

		Effec	t		
December 31, 2022		\$		%	
Solvency liabilities	\$ 8,452,900				
Solvency liabilities (discount rate - 1%)	\$ 9,675,500	\$	1,222,600		14.5%
Solvency liabilities (discount rate + 1%)	\$ 7,520,400	\$	(932,500)		(11.0%)

Incremental Cost on a Solvency Basis

The incremental cost on a solvency basis represents the present value at December 31, 2022 of the expected aggregate change in the solvency liabilities between December 31, 2022 and the next calculation date, that is December 31, 2025. Appendix D gives more details on the calculation methodology and on assumptions.

Based on this methodology and on these assumptions, the incremental cost on a solvency basis can be found in the following table.

	Jan 1, 2023 to	Jan 1, 2024 to	Jan 1, 2025 to
	Dec 31, 2023	Dec 31, 2024	Dec 31, 2025
Incremental cost on a solvency basis	\$ 380,300	\$ 398,100	\$ 414,900



Section 4: Contribution Requirements

Contribution Requirements in Respect of the Normal Cost

The annual going concern cost of benefits in respect of service accruing after the valuation date is known as the normal cost. The following table sets out:

- The development of the rule to determine the normal cost;
- An estimate of the normal cost for the 3 year(s) following the valuation date; and
- The portion of the going concern normal cost that is to be paid by the members.

	Ja	an 1, 2023 to	Jan 1, 2024 to	Jan 1, 2025 to
		Dec 31, 2023	Dec 31, 2024	Dec 31, 2025
Total Normal Cost	\$	222,700	\$ 227,800	\$ 236,300
Total pensionable earnings	\$	974,500	\$ 996,900	\$ 1,034,300

Total Normal Cost			
As a % of pensionable earnings	22.85%	22.85%	22.85%

In the event an updated funding range in accordance with legislative requirements is not certified before December 31, 2025, the rule for determining the employer normal cost contributions outlined in the above table will continue to be appropriate until the effective date of the next contribution recommendation for the Plan following the next valuation as at December 31, 2025. Adjustment to the contributions may be required once the next actuarial funding range in accordance with legislative requirements is certified.



Development of Special Payments

Due to the different funding arrangements in place for unfunded liabilities relating to service before and after January 1, 1992, the special payments for these two periods are determined separately, as shown in this section.

The amortization schedules for unfunded liabilities were developed using the going concern interest rate of 5.62% per year compounded annually in arrears with monthly payments; total payroll increases of 2.30% through 2024 and 3.75% per annum thereafter (the assumed base salary increase plus 0.50% per annum for additional increases and 0.50% per annum headcount growth rate) have been used for the pre-1992 and post-1991 amortization schedules.

Special Payments in Respect of the Pre-1992 Unfunded Liability

Under the terms of the Plan and the *Public Sector Pension Plans Act* which, in accordance with the *Act*, remain in effect, additional contributions will be made by the Government of Alberta, plan members and employers to eliminate the Plan's unfunded liability in respect of pre-1992 service and the benefits that were in place, as at December 31, 1991. These contributions are to be determined such that the pre-1992 unfunded liability will be eliminated on or before December 31, 2043 and will be split between the three parties as follows:

	Percent of Total
Government	1.25% of total payroll
Members and Employers	Each, 50% of remaining balance
Total	100%

The following table summarizes previously established amortization schedules of pre-1992 going concern special payments before adjustment to reflect any gains or losses revealed in the going concern valuation results.

				ent Value as of mber 31, 2022
	Date of Last Payment	Special Payment as % of Pensionable Earnings	ıal Special ıent (000's)	Going Concern ation (000's)
Government contributions	December 31, 2043	1.250%	\$ 12,720	\$ 213,000
Member contributions	December 31, 2043	1.785%	18,160	304,300
Employer contributions	December 31, 2043	1.785%	18,160	 304,300
		4.820%	\$ 49,040	\$ 821,600



As at December 31, 2022, the pre-1992 unfunded liability is \$893.0 million. The following table summarizes the amortization schedules of pre-1992 going concern special payments after adjustment to reflect net losses revealed in the going concern results.

						Value as of per 31, 2022
		Special				
		Payment as %				
	Date of Last	of Pensionable	Annual	Special	For Goir	ng Concern
	Payment	Earnings	Paymen	t (000's)	Valuatio	on (000's)
Previously established spec	cial payments from Jar	nuary 1, 2023 to	June 30,	2024		
Government contributions	June 30, 2024	1.250%	\$	12,720	\$	18,300
Member contributions	June 30, 2024	1.785%		18,160		26,200
Employer contributions	June 30, 2024	<u>1.785%</u>		18,160		26,200
Total contributions up to Ju	ne 30, 2024	4.820%	\$	49,040	\$	70,700
Revised special payments f	rom July 1, 2024					
Government contributions	December 31, 2043	1.250%	\$	12,720	\$	194,700
Member contributions	December 31, 2043	2.015%		20,490		313,800
Employer contributions	December 31, 2043	<u>2.015%</u>	-	20,490		313,800
Total contributions from Jul	y 1, 2024	5.280%	\$	53,700	\$	822,300
Total present value of paym	ents from January 1, 2	2023 to Decembe	er 31, 204	13	\$	893,000

The special payment schedule, effective December 31, 2022, is calculated on the assumption that contribution changes take effect July 1, 2024. Until then, the existing pre-1992 contribution schedule of 4.82% of pay will remain in place. The percentage of pensionable earnings is calculated as a level percentage of pay through to the last payment date, assuming pensionable earnings grow at 2.30% through 2024 and 3.75% thereafter.

Note that pre-1992 additional contributions are payable as a percentage of total unlimited earnings, whereas normal cost contributions and post-1991 unfunded liability special payments are payable as a percentage of capped pensionable earnings.

Special Payments in Respect of the Post-1991 Unfunded Liability

The Plan has a going concern actuarial excess of \$502.6 million in respect of post-1991 service. Therefore, no special payments are required on a going concern basis.



Excess Surplus

The *Income Tax Act* requires that any excess surplus first be applied to reduce or eliminate the employer contribution requirements. Excess surplus is defined in Section 147.2(2)(d) of the *Income Tax Act*, as the portion of surplus (if any) that exceeds 25% of the going concern liabilities.

Since the Plan has an unfunded liability, there is no excess surplus and therefore it does not impact the development of the total contribution requirements.

Total Contributions

The minimum amount under the *Act* and the maximum amount, under the *ITA*, that the member and employer must contribute are described in Appendix A. The member and employer contributions recommended in this valuation report are at least equal to the legislated minimum requirements and do not exceed the legislated maximum requirements.

The minimum and maximum member and employer contributions to the Plan each year, as a percentage of the applicable earnings amount, are shown in the following table.

	Minimum Required Under the <i>Act</i> (July 1, 2024 until the next contribution recommendation)	Maximum Permitted Under the <i>ITA</i> (January 1, 2023 to December 31, 2026)
Pre-1992 unfunded liability		
Government	1.25%	1.25%
Members and employers	4.03%	22.43%
Post-1991 unfunded liability	0.00%	0.00%
Solvency deficiency	0.00%	41.39%
Post-1991 normal cost	22.85%	22.85%
Total		
Government	1.25%	1.25%
Members and employers	26.88%	86.66%

The minimum permitted under the *Act* column illustrates the minimum amount of funding that would be required for the period July 1, 2024 to the effective date of the contribution recommendation contained in the next actuarial valuation to meet the *Act*'s funding requirements, expressed as a percentage of pay. The maximum permitted under the *ITA* column represents the maximum amount of funding that would be permitted under the *ITA* for the period January 1, 2023 to December 31, 2026, expressed as a level percentage of pay each year.

If the Board wishes to implement the maximum deductible member and employer contribution, it is advisable to contact the Plan's actuary before making such contributions to ensure that the contributions will be permissible and deductible and that any regulatory requirements are considered.



Based on the results of the valuation, the Board has adopted a 0.0% net change in total employer and member contribution rates. The total employer and member contribution rate will remain at 26.88% effective July 1, 2024; however, actual contribution rates will change due to the portion of earnings below/above the YMPE.

The net contribution rates effective July 1, 2024, are shown in the following table. Note that the employers pay matching contributions except at Athabasca University and the Banff Centre where employers contribute 1.0% more than members.

Net Contribution Rates effective July 1, 2024

	Equal Share		Employer = I	Members +1%
	Member	Employer	Member	Employer
Pre-1992 unfunded liability additional contributions	2.015%	2.015%	2.015%	2.015%
Post-1991 unfunded liability amortization payments	0.00%	0.00%	0.00%	0.00%
Normal cost				
-earnings below YMPE -earnings above YMPE	9.475% 13.535%	9.475% 13.535%	8.975% 13.035%	9.975% 14.035%
Total Contributions				
On earnings below YMPE	11.49%	11.49%	10.99%	11.99%
On earnings above YMPE, but less than pensionable salary cap	15.55%	15.55%	15.05%	16.05%
On earnings above pensionable salary cap	2.015%	2.015%	2.015%	2.015%

Note that pre-1992 additional contributions are payable as a percentage of total earnings, whereas the normal cost contributions and post-1991 unfunded liability special payments are payable as a percentage of capped pensionable earnings.

The amortization schedules for unfunded liabilities were developed using the going concern interest rate of 5.62% per annum compounded annually in arrears with monthly payments. Capped pensionable earnings are assumed to grow at 2.3% through 2024 and 3.75% per annum thereafter (the assumed base salary increase plus 0.5% per annum for additional increases and 0.5% per annum for headcount growth). Total earnings used to determine the pre-1992 additional contributions are assumed to grow at the same rates as those used for the post-1991 amortization payments.



Section 5: Actuarial Certificate

Actuarial Opinion, Advice and Certification for the Universities Academic Pension Plan

Canada Revenue Agency Registration Number: 0339572

Opinion

This actuarial certification forms an integral part of the actuarial valuation report for the Plan as at December 31, 2022. We confirm that we have prepared an actuarial valuation of the Plan as at December 31, 2022, for the purposes outlined in the Introduction section to this report and consequently:

Our advice on funding is the following:

- The Board should contribute the amounts within the range of minimum and maximum contribution amounts as outlined in Section 4 of this report, in accordance with legislative requirements.
- The next actuarial valuation for the purpose of developing funding requirements should be performed no later than as at December 31, 2025.

We hereby certify that, in our opinion:

- The contribution range as outlined in this report is expected to be sufficient to satisfy the Plan's funding requirements.
- The employer contribution range outlined in this report qualifies as eligible contributions under Section 147.2(2) of the *Income Tax Act*.
- The member contributions recommended in this report exceed the limits imposed by paragraph 8503(4)(a) of the Regulations to the *Income Tax Act*, however we will apply for a ministerial waiver in accordance with paragraph 8503(5) of the *Income Tax Regulations*. Upon approval by the Minister, the member contributions recommended in this report will be eligible contributions.
- For the purposes of the valuation:
 - o The data on which this valuation is based are sufficient and reliable;
 - The assumptions used are appropriate; and
 - o The actuarial cost methods and the asset valuation methods used are appropriate.



- This report and its associated work have been prepared, and our opinion given, in accordance with accepted actuarial practice in Canada and in compliance with the requirements outlined in subparagraphs 147.2(2)(a)(iii) and (iv) of the *Income Tax Act*.
- Notwithstanding the above certifications, emerging experience differing from the assumptions will result in gains or losses that will be revealed in subsequent valuations.

Original Signed by John Slipp

John Slipp, FCIA, FSA Partner

Aon

600 - 3rd Avenue SW, Suite 1800 Calgary, AB T2P 0G5 September 27, 2023 Original Signed by Damon Callas

Damon Y. Callas, FCIA, FSA Senior Consultant

Aon

10180 – 101 Street NW, Suite 2000 Edmonton, AB T5J 4E4



Appendix A: Assets

Asset Data

The Plan's assets are held in trust by the Board and invested by State Street Global Advisors, Alberta Investment Management Corporation (AIMCo), Beutel Goodman and Fiera Capital. The asset information presented in this report is based on the financial statements of the pension fund prepared by the Board.

Tests of the sufficiency and reliability of the asset data were performed, and the results were satisfactory. The tests included:

- A reconciliation of actual cash flow with expected cash flow from the previous actuarial report; and
- A reconciliation of any anticipated benefit payments (for retirees, terminated, or deceased members)
 against the financial statements of the pension fund for confirmation of payments.

Asset Allocation

The following is a summary of the allocation of the Plan's invested assets:

	Decen	mber 31, 2022	Decei	mber 31, 2020
(000's)	Fair Value (\$)	%	Fair Value (\$)	%
Interest-bearing securities				
Cash and short-term securities	1,388	0.0	12,590	0.2
Bonds and mortgages	1,553,770	26.0	1,545,176	26.9
Real return bonds	<u>355,581</u>	5.9	407,392	7.0
	1,910,739	31.9	1,965,158	34.1
Equities				
Canadian public equities	265,236	4.4	688,767	12.0
Global public equities	1,825,005	30.5	1,546,318	26.9
Emerging markets equities	350,935	5.9	422,030	7.3
Private equity	648,393	10.9 ¹	<u>325,279</u>	5.7
	3,089,569	51.7	2,982,394	51.9
Alternative investments				
Real estate	519,977	8.7	387,286	6.7
Infrastructure and private debt/loans	399,606	6.7	366,718	6.4
Timberland	48,659	8.0	<u>33,050</u>	0.6
	966,242	16.2	787,054	13.7
Strategic opportunities and currency	14,567	0.2	21,831	0.3
Total Invested Assets	5,981,117	100.0	5,756,437	100.0

¹ During 2021 and 2022, the private equity portion of the portfolio breached its upper limit identified in the SIP&G due to exceptional investment returns experienced in the asset class. No new investments in private equity will be made until the asset class is within its allowed range.



Target Asset Mix

The target asset mix of the Plan is contained in the Plan's Statement of Investment Policies and Goals and is as follows:

		Long-term Policy	
Asset Class	Benchmark	Weight	Allowable Range
Fixed Income			
Cash and Short-Term	FTSE Canada 91 Day T-Bill Index	0.0%	0%-1%
Universe Bonds	FTSE Canada Universe Bond Index	11.5%	9.5%-13.5%
Long Duration Bonds	FTSE Canada Overall Long Term		
	Bond Index	11.5%	9.5%-13.5%
Mortgages	FTSE 60% Short Term/40% Mid	5 00/	00/ 70/
	Term Bond Index + 75bps	5.0%	3%-7%
Real Rate of Return Bonds	FTSE Canada Real Return Bond Index	<u>7.0%</u>	5%-9%
		35.0%	31%-39%
Equities			
Canadian Equities	S&P/TSX Capped Composite Index	5.0%	3%-7%
Global Equities	MSCI World Total Return Net Index	33.0%	28%-38%
Emerging Markets Equities	MSCI Emerging Markets Net Index	7.0%	5%-9%
Private Equity	CPI + 650 bps	<u>5.0%</u>	3%-7%
		50.0%	45%-55%
Alternatives			
Real Estate	MSCI/REALPAC Canadian All		
	Property Index	8.0%	6%-10%
Infrastructure	CPI + 600 bps	7.0%	5%-9%
Timberland	CPI + 400 bps	<u>0.0</u> %	0%-1%
		15.0%	11%-19%
Total Investments		100.0%	



Market Value of Assets

The following is a summary of the market value of the Plan's assets as reported in the Plan's financial statements as at December 31, 2022. For comparison purposes, the market value summary at the previous valuation date of December 31, 2020, is also shown.

(000's)	December 31, 2022	December 31, 2020
Invested Assets	5,981,117	5,756,437
Net cash, receivables and payables	32,996	21,817
Total Market Value of Assets	6,014,113	5,778,254

Reconciliation of Changes in Market Value of Assets

The table below reconciles changes in the market value of assets between December 31, 2020, and December 31, 2022.

	Jan 1, 2021 to		Jan 1, 2022 to
		Dec 31, 2021	Dec 31, 2022
Market Value of Assets,			
Beginning of Plan Year	\$	5,778,254	\$ 6,655,099
Contributions During Plan Year			
Employer	\$	132,072	\$ 128,087
Member		130,782	126,784
Prior service		591	4,026
Government		12,009	 12,012
	\$	275,454	\$ 270,909
Benefit Payments During Plan Year			
Non-retired members ¹	\$	45,107	\$ 48,979
Retired members		274,436	 290,020
	\$	319,543	\$ 338,999
Fees/Expenses			
Investment fees/expenses	\$	22,267	\$ 19,730
Non-investment fees/expenses		2,479	 2,580
	\$	24,746	\$ 22,310
Investment Income	\$	945,680	\$ (550,586)
Market Value of Assets,			
End of Plan Year	\$	6,655,099	\$ 6,014,113
Rate of Return, Net of Fees/Expenses		16.0%	-8.7%

¹ Includes members who have terminated employment or died



Development of Actuarial Value of Assets

The method to determine the actuarial value of assets is described in Appendix C. The development of the actuarial value of assets as of December 31, 2022, is shown below:

Actuarial Value of Assets (Three-Year Average Market Value) (\$ millions)

	Pre-1992	Post-1991	Total
Market value at January 1, 2021	\$ 596.5	\$ 5,181.8	\$ 5,778.3
Contributions	41.2	234.2	275.5
Benefit Payments	(131.0)	(188.6)	(319.5)
Assumed Investment Income (at 5.30% per annum)	 29.2	 275.8	 305.0
Projected value at December 31, 2021	535.9	5,503.2	6,039.2
Contributions	43.8	227.1	270.9
Benefit Payments	(130.8)	(208.2)	(339.0)
Assumed Investment Income (at 5.30% per annum)	 26.1	 292.2	 318.3
Projected value at December 31, 2022 (A)	\$ 475.1	\$ 5,814.3	\$ 6,289.4
Market value at January 1, 2022	\$ 597.6	\$ 6,075.5	\$ 6,655.1
Contributions	43.8	227.1	270.9
Benefit Payments	(130.8)	(208.2)	(339.0)
Assumed Investment Income (at 5.30% per annum)	 29.4	 <u>321.5</u>	 350.9
Projected value at December 31, 2022 (B)	\$ 540.0	\$ 6,397.9	\$ 6,937.9
Market Value of Assets at December 31, 2022 (C)	\$ 464.3	\$ 5,549.8	\$ 6,014.1
Actuarial Value of Assets at December 31, 2022			
Smoothed Market Value (average of A, B and C)	\$ 493.1	\$ 5,920.7	\$ 6,413.8
Minimum actuarial value (90% of market value)	417.9	4,994.8	5,412.7
Maximum actuarial value (110% of market value)	510.7	6,104.8	6,615.5
Capped Actuarial Value of Assets	\$ 493.1	\$ 5,920.7	\$ 6,413.8



Appendix B: Membership Data

Source of Data

This valuation was based on member data provided by Buck and staff of the Board as of December 31, 2022. Tests of the sufficiency and reliability of the member data were performed and the results were satisfactory. The tests included:

- A reconciliation of membership status against the membership status at the last valuation. This test was
 performed to ensure that all members were accounted for. A summary of this reconciliation follows on
 the next page;
- A reconciliation of birth, hire, and participation dates against the corresponding dates provided for the last valuation to ensure consistency of data;
- A reconciliation of credited service against the corresponding amount provided for the last valuation to
 ensure that no member accrued more than 2 years of credited service from December 31, 2020. This
 test also revealed any members who accrued less than 2 years of credited service;
- A reconciliation of pensionable earnings against the corresponding amounts provided for the last valuation to identify any unusual increases or decreases;
- A reconciliation of accrued benefits against the corresponding amounts provided for the last valuation to identify any unusual benefit accruals;
- A reconciliation of any stated benefit payments since December 31, 2020 (for retired, terminated, or deceased members) against the financial statements of the pension fund for confirmation of the payments; and
- A reconciliation of inactive member benefit amounts against the corresponding amounts provided for the last valuation to ensure consistency of data.

The following information was missing, and assumptions were made as follows with respect to such missing data:

- Annualization of Pensionable Earnings: Since the data provided did not include annualized earnings for some members, earnings were annualized using actual earnings and in-year service where required.
 Annualized earnings for the first year after the valuation date (2023) were increased by an assumed rate of 1.3% plus Seniority, Merit and Promotion from those provided for 2022.
- Earnings: If earnings were available for 2017 to 2021, the most recent data was utilized and increased to 2022 using the salary increase assumptions from the previous valuation. If earnings were not available, the average salary for the group was used.
- Service Ratios: If the service ratio was blank we assumed a service ratio of 1.0.
- Detail in Financial Information: Due to the nature of the financial information, it was not possible to trace
 the refunds individually for some terminating members. The potential effect of this data omission was
 immaterial to the overall results of the valuation; however, it could have a small impact on the gain/loss
 analysis.



- Pension Amounts: For members included in active member data with termination dates before the valuation date we have calculated the value of benefits based on available active member data.
- Pension Amounts for Pensioners: Current pension amounts in-pay were provided by staff of the Board, and included actual pension indexing up to January 1, 2023. Any incomplete data was supplemented with the pensioner data provided by Buck.

A copy of the administrator certification certifying the accuracy and completeness of the member data (and the Plan provisions summarized in this report) is included in Appendix G of this report.

Membership Summary

The table below reconciles the number of members as of December 31, 2022, with the number of members as of December 31, 2020 and the changes due to experience in the period.

	Active and Suspended Members	Deferred Vested Members	HODs	Retired Members and Beneficiaries	Total
Members,					
December 31, 2020	7,804	2,173	272	6,140	16,389
Changes due to:					
New entrants	1,522	0	0	0	1,522
Termination					
Non-vested	0	0	0	0	0
Deferred vested	(524)	524	0	0	0
Lump sum	(340)	(129)	(8)	0	(477)
Death					
No further benefits	0	0	0	(163)	(163)
Lump sum	0	0	0	(19)	(19)
Surviving beneficiary	(15)	(5)	0	(110)	(130)
New beneficiary	0	0	0	130	130
Expiry of Guarantee period	0	0	0	0	0
Retirement	(636)	(90)	0	726	0
Return to active	37	(32)	0	(5)	0
Data correction	3	<u>46</u>	0	<u>(39</u>)	<u>10</u>
Net change	47	314	(8)	520	873
Members,					
December 31, 2022	7,851	2,487	264	6,660	17,262



Active and Suspended Members

	December 31, 2022	December 31, 2020
Number	7,851	7,804
Average age	49.3	49.4
Average credited service	10.5	10.7
Total expected 2023 (2021) unlimited earnings for members with a normal cost	\$ 1,017,463,000	\$ 975,291,927
Total expected 2023 (2021) capped earnings for	\$ 974,514,000	\$ 941,468,653
members with a normal cost		
Total expected 2023 (2021) annualized capped earnings for all members	\$ 999,725,795	\$ 961,819,196
Average expected 2023 (2021) annualized capped earnings for all members	\$ 127,337	\$ 123,247
Average expected 2023 (2021) annualized capped earnings for members with normal cost	\$ 129,123	\$ 123,633
Proportion female	51.4%	49.5%

Active and Suspended Members - Pre-1992 Service

	December 31, 2022	December 31, 2020
Number	157	275
Average age	64.5	63.8
Average pre-1992 pensionable service	3.1	3.8
Average expected 2023 (2021) annualized	\$ 205,982	\$ 192,046
unlimited earnings for all members		
Proportion female	24.8%	27.6%

Deferred Vested Members

	December 3	1, 2022	December 3	31, 2020
Number		2,487		2,173
Average age		50.3		49.6
Average annual pension	\$	8,533	\$	8,327
Average annual pre-1992 pension ¹	\$	57	\$	140
Proportion female		51.8%		51.3%

¹ Average over all deferred members; 31 deferred members have pre-1992 pension (44 at December 31, 2020).



Participants with Amounts Held-on-Deposit

	December 31, 202	22 December 31, 2020
Number	26	64 272
Average age	62	60.5
Average contributions with interest	\$ 9,45	51 \$ 9,130
Proportion female	48.9	% 49.3%

Retired Members and Beneficiaries

	December 31, 2022	December 31, 2020
Number	6,660	6,140
Average age	74.2	74.0
Average annual pension	\$ 46,678	\$ 44,293
Average years since retirement	12.8	12.6
Proportion female	47.0%	41.6%

Retired Members and Beneficiaries - Pre-1992 Pension

	December 31, 2022	December 31, 2020
Number	3,769	3,786
Average age	78.8	78.0
Average annual pre-1992 pension	\$ 35,532	\$ 34,589
Average years since retirement	17.7	16.7
Proportion female	40.4%	33.3%



Active and Suspended Membership Distribution

The following table provides a detailed summary of the active and suspended membership at the valuation date by years of credited service and by age group using expected average annualized capped 2023 earnings. For privacy reasons, average pensionable earnings are not shown for groups with one member.

A		F-10-	10-15-	45.00	00-05-	05-00-	00-05	_0=	T
Age	< 5 11	5–10	10-15	15-20	20-25	25-30	30-35	>=35	Total
< 25									11
Avg. Capped Earnings	\$ 82,628								\$ 82,628
25-30	118	2							120
Avg. Capped Earnings	\$ 87,009	\$ 80,861							\$ 86,906
30-35	400	53							453
Avg. Capped Earnings	\$ 99,345	\$101,331							\$ 99,577
35-40	594	304	27						925
Avg. Capped Earnings	\$102,413	\$110,194	\$119,854						\$105,479
40-45	525	424	224	42					1,215
Avg. Capped Earnings	\$106,120	\$117,377	\$129,123	\$125,127					\$114,946
45-50	362	353	327	247	30	1			1,320
Avg. Capped Earnings	\$110,675	\$118,457	\$130,441	\$142,000	*	*			\$124,103
50-55	308	233	293	356	197	21	1		1,409
Avg. Capped Earnings	\$113,660	\$120,382	\$128,636	\$144,253	\$159,728	*	*		\$132,861
55-60	172	190	178	253	290	103	13		1,199
Avg. Capped Earnings	\$112,397	\$129,129	\$132,561	\$143,377	*	\$170,853	*		\$142,493
60-65	94	89	118	160	212	116	54	16	859
Avg. Capped Earnings	\$112,813	\$125,773	\$133,044	\$149,017	\$161,061	\$173,882	\$176,531	\$182,099	\$149,129
>=65	25	26	38	69	58	40	51	33	340
Avg. Capped Earnings	\$126,324	\$141,794	\$145,399	\$165,259	\$165,125	\$179,615	\$183,165	\$188,133	\$164,954
Total Count	2,609	1,674	1,205	1,127	787	281	119	49	7,851
Avg. Capped Earnings	\$105,644	\$118,326	\$130,560	\$144,812	\$160,852	\$172,663	\$178,678	\$186,163	\$127,337



Pre-1992 Active and Suspended Membership Distribution

The following table provides a detailed summary of the active and suspended membership who have pre-1992 service at the valuation date by years of pre-1992 credited service and by age group using expected average annualized 2023 earnings. For privacy reasons, average pensionable earnings are not shown for groups with one member.

		Years	s of Pre-19	92 Credite	d Service
Age	< 5	5-10	10-15	15-20	Total
50-55	1				1
Avg. Earnings	*				*
55-60	9	1			10
Avg. Earnings	*	*			*
60-65	57	8			65
Avg. Earnings	*	*			\$199,751
>=65	59	17	5		81
Avg. Earnings	\$207,898	\$237,652	\$204,047		\$213,905
Total Count	126	26	5		157
Avg. Earnings	\$200,837	\$231,284	\$204,047		\$205,982



Retired Members and Beneficiaries Distribution

The following table shows the distribution by pensioner age and pension partner age for the retired members and beneficiaries in receipt of monthly pension payments. For privacy reasons, average pensions are not shown for groups with one member.

						Pension Pa	irtner Age	No	
			55.05	05.75	75.05	05.05	. 05	Pension	
Age	•	< 55	55-65	65-75	75-85	85-95	>=95	Partner	Total
< 55	Count							20	20
	Average Pension							\$19,369	\$19,369
	Average of J&S%								
55–60	Count	32	138	24	1			81	276
	Average Pension	\$29,477	\$34,391	*	*			\$28,449	\$32,092
	Average of J&S%	0.82	0.87	0.85	1.00				
60-65	Count	33	305	153	8	2		205	706
	Average Pension	\$38,972	\$38,035	\$34,232	\$39,324	\$51,996		\$31,911	\$35,530
	Average of J&S%	0.89	0.88	0.86	0.79	0.67			
65-70	Count	22	221	617	72	1	1	396	1,330
	Average Pension	\$37,904	\$41,272	\$40,722	\$37,881	*	*	\$37,417	\$39,590
	Average of J&S%	0.78	0.85	0.87	0.84	1.00	1.00		
70-75	Count	12	95	620	208	6	1	418	1,360
	Average Pension	*	*	\$51,677	\$47,485	\$32,695	*	\$45,724	\$48,930
	Average of J&S%	0.89	0.84	0.86	0.85	0.84	0.67		
75-80	Count	6	42	265	472	21	2	392	1,200
	Average Pension	\$58,104	\$54,587	\$56,210	\$57,721	\$48,073	\$67,387	\$46,438	\$53,441
	Average of J&S%	0.84	0.86	0.83	0.83	0.84	0.84		
80-85	Count	2	12	69	391	41	3	390	908
	Average Pension	\$62,274	\$52,373	\$58,098	\$58,814	\$48,749	\$41,663	\$50,420	\$54,565
	Average of J&S%	0.84	0.86	0.81	0.82	0.85	0.78		
85-90	Count	1	1	15	114	119	0.70	282	532
	Average Pension	*	*	\$56,354	\$56,788	\$59,157		\$47,771	\$52,490
	Average of J&S%	1.00	1.00	0.71	0.83	0.88			. ,
90-95	Count	1.00	1.00	1	17	58	7	178	261
	Average Pension			*	\$50,220	\$56,665	*	\$45,848	\$48,513
	Average of J&S%			0.67	0.88	0.88	1.00	. ,	, .,.
>=95	Count			0.07	1	6	6	54	67
- 55	Average Pension				*	*	\$61,823	\$43,989	\$46,075
	Average of J&S%				0.67	0.04	0.95	, -,	ψ .υ,υ r υ
Total	_	108	814	1,764	0.67 1,284	0.84 254	0.95 20	2,416	6,660
iotai	Count	\$38,188	\$40,758	\$47,099	\$54,932	\$54,868	\$49,325	\$43,476	\$46,678
	Average Pension							Ţ .U, TI U	ψτυ,υι υ
	Average of J&S%	0.84	0.86	0.85	0.83	0.87	0.92		



Pre-1992 Retired Members and Beneficiaries Distribution

The following table shows the distribution by pensioner age and pension partner age for the retired members and beneficiaries in receipt of monthly pre-1992 pension payments. For privacy reasons, average pensions are not shown for groups with one member.

					F	Pension Pa	rtner Age	No	
Age		< 50	50-60	60-70	70-80	80-90	>=90	Pension Partner	Total
< 55	Count Average Pension Average of J&S%							1	1 *
55–60	Count Average Pension Average of J&S%	1 \$3,165 0.67	8 \$6,001 0.92	3 \$5,099 0.78				6 \$17,405	18 \$9,494
60-65	Count Average Pension Average of J&S%	2 \$9,458 0.67	12 \$5,951 0.89	53 \$10,126 0.86	6 \$8,631 1.00			40 \$15,985	113 \$11,665
65-70	Count Average Pension Average of J&S%	4 \$6,108 0.84	30 \$15,946 0.80	176 \$16,791 0.84	79 \$17,988 0.83	2 \$13,192 0.67		137 \$18,406	428 \$17,353
70-75	Count Average Pension Average of J&S%	1 \$45,172 1.00	18 \$21,761 0.91	117 \$23,875 0.83	307 \$28,143 0.85	13 \$18,652 0.75	1 \$34,215 0.67	232 \$26,574	689 \$26,578
75–80	Count Average Pension Average of J&S%		16 \$30,522 0.90	61 \$33,671 0.82	400 \$40,813 0.82	98 \$37,600 0.83	4 \$24,897 0.84	276 \$35,008	855 \$37,794
80-85	Count Average Pension Average of J&S%		6 \$39,261 0.84	30 \$40,135 0.81	189 \$43,306 0.81	229 \$46,545 0.83	9 \$46,859 0.85	359 \$41,261	822 \$43,209
85-90	Count Average Pension Average of J&S%		1 \$41,509 1.00	5 \$26,807 0.74	38 \$42,512 0.80	181 \$52,023 0.87	15 \$50,461 0.78	278 \$42,901	518 \$46,121
90-95	Count Average Pension Average of J&S%				4 \$42,688 0.75	46 \$51,665 0.86	32 \$50,060 0.96	176 \$43,767	258 \$45,939
>=95	Count Average Pension Average of J&S%				1 \$45,498 0.67	2 \$43,841 0.84	10 \$58,278 0.90	54 \$43,963	67 \$46,119
Total	Count Average Pension	8 \$11,460	91 \$19,285	445 \$21,781	1,024 \$35,600	571 \$46,397	71 \$49,256	1,559 \$35,880	3,769 \$35,532
	Average of J&S%	0.79	0.87	0.83	0.83	0.84	0.89		



Deferred Vested Membership Distribution

Annual pension amounts shown for deferred vested members are the amounts payable without adjustment for early or postponed retirement, but include cost of living adjustments granted up to January 1, 2023.

	p,,,	
Age		
< 30	Count	21
	Average Pre-92 Pension	\$0
	Average Total Pension	\$1,038
30-35	Count	105
	Average Pre-92 Pension	\$0
	Average Total Pension	\$1,952
35-40	Count	245
	Average Pre-92 Pension	\$0
	Average Total Pension	\$3,700
40-45	Count	371
	Average Pre-92 Pension	\$0
	Average Total Pension	\$6,009
45-50	Count	429
	Average Pre-92 Pension	\$0
	Average Total Pension	\$7,971
50-55	Count	537
	Average Pre-92 Pension	\$0
	Average Total Pension	\$10,932
55-60	Count	419
	Average Pre-92 Pension	\$8
	Average Total Pension	\$11,988
60-65	Count	238
	Average Pre-92 Pension	\$183
	Average Total Pension	\$10,224
65-70	Count	91
	Average Pre-92 Pension	\$559
	Average Total Pension	\$10,037
>=70	Count	31
	Average Pre-92 Pension	\$1,411
	Average Total Pension	\$6,421
Total	Count	2,487
	Average Pre-92 Pension	\$57
	Average Total Pension	\$8,533



Appendix C: Going Concern Assumptions and Methods

Assumptions and Methods

A member's entitlements under a pension plan are generally funded during the period over which service is accrued by the member. The cost of each member's benefits is allocated in some fashion over the member's service. An actuarial valuation provides an assessment of the extent to which allocations relating to periods prior to a valuation date (often referred to as the actuarial liabilities) are covered by the plan's assets.

The going concern valuation provides an assessment of a pension plan on the premise that the plan continues on into the future indefinitely based on assumptions in respect of future events upon which a plan's benefits are contingent and methods that effectively determine the way in which a plan's costs will be allocated over the members' service. The true cost of a plan, however, will emerge only as experience develops, investment earnings are received, and benefit payments are made.

This appendix summarizes the going concern assumptions and methods that have been used for the going concern valuation of the Plan at the valuation date. The going concern assumptions and methods have been chosen to reflect our understanding of the Plan's funding objectives with due respect to accepted actuarial practice and regulatory constraints. For purposes of this valuation, the going concern methods and assumptions were reviewed and changes as indicated were made.



The actuarial assumptions and methods used in the current and previous valuations are summarized below and described on the following pages.

	December 31, 2022	December 31, 2020
Economic Assumptions		
Discount rate	5.62% per year	5.30% per year
Inflation rate	2.25% per year	Same
Productivity increases	0.50% per year	Same
Merit increases	See Table C	Same
Increases in pensionable earnings	1.30% at January 1, 2023 and January 1, 2024 and 2.75% per year thereafter	0.00% at January 1, 2021 and January 1, 2022 and 2.75% per year thereafter
Increases in year's maximum		
pensionable earnings ("YMPE")	2.75% per year	Same
Increases in maximum pension limit	\$3,506.67 in 2023; then 2.75% per year	\$3,245.56 in 2021; then 2.75% per year
Interest on member contributions	3.50% per year	2.50% per year
Investment expenses	0.56% per year	Same
	(taken into account in the discount rate assumption)	
Non-investment expenses	0.05% per year (taken into account in the discount rate assumption)	Same
Margin for adverse deviation	Included above as 1.39% reduction to discount rate	Included above as 0.45% reduction to discount rate



	December 31, 2022	December 31, 2020
Demographic Assumptions		
Mortality table	80% (95% for females) of 2014 Public Sector Canadian Pensioner Mortality Table with generational improvements using Scale MI-2017 (sex-distinct rates)	85% (100% for females) of 2014 Public Sector Canadian Pensioner Mortality Table with generational improvements using Scale MI-2017 (sex-distinct rates)
Retirement rates	Rates based on 2010 to 2020 experience (Table A following)	Same
Termination rates	Rates based on 2010 to 2020 experience (Table B following)	Same
Disability rates	None	Same
Proportion in relationship		
Non-retired proportion with pension partner	80%	Same
Non-retired pension partner age differential	Males three years older	Same
Retired members	Actual relationship status and ages are used	Same
Termination option election		
Deferred pension	60%	Same
Lump sum	40%	Same
Net lump sum interest rate	3.30% per year	1.70% per year
Headcount growth	0.50%	Same
Margin for adverse deviation	None	Same
Methods		
Actuarial cost method	Projected unit credit	Same
Asset valuation method	Market value of assets smoothed over three years	Same



Table A—Retirement Rates

Sample age and service based retirement rates are in accordance with the following table:

Age	0	5	10	15	20	23	>=26
55	10%	8%	4%	2%	2%	5%	15%
57	9%	6%	4%	4%	4%	4%	6%
59	12%	9%	4%	4%	4%	4%	8%
60	16%	10%	7%	7%	4%	5%	11%
61	13%	7%	4%	4%	9%	9%	9%
63	10%	15%	8%	8%	8%	8%	10%
64	17%	17%	11%	11%	11%	11%	10%
65	15%	15%	15%	15%	15%	15%	21%
67	15%	15%	15%	15%	15%	15%	15%
68	55%	55%	55%	55%	55%	55%	55%
69	100%	100%	100%	100%	100%	100%	100%

Deferred participants are assumed to retire at age 55 or six months following the valuation date, if older.

Table B—Termination Rates

Sample age and service rates for males and females used in this valuation are shown in the following table:

		Male		Female
	Select Period	Ultimate Period	Select Period	Ultimate Period
Age	(First 5 Years)	(After 5 Years)	(First 5 Years)	(After 5 Years)
	_	_		_
<=24	20.0%	5.0%	23.0%	9.0%
25	20.0%	5.0%	22.0%	9.0%
30	10.0%	9.0%	15.0%	8.0%
35	9.0%	8.0%	10.0%	7.0%
40	9.0%	3.0%	8.0%	3.0%
45	9.0%	2.0%	10.0%	2.0%
50	11.0%	2.0%	11.5%	3.0%
55	0.0%	0.0%	0.0%	0.0%



Table C—Merit and Promotion Scale

Service-based merit and promotion rates are shown in the following table:

Service	Rates
<=14	3.0%
15-24	1.5%
>=25	1.0%

Justification of Actuarial Assumptions and Methods

Margins for Adverse Deviations

Margins for conservatism or provisions for adverse deviation have been built into the going concern assumptions where appropriate.

The margins have been chosen so as to balance the need for financial security for existing Plan members against overly conservative contribution requirements that potentially result in intergenerational inequity among members and unnecessary financial strain on the Plan sponsor.

The actuary has discussed the Plan's experience with the Board and compared it to the expected experience. This review indicates that there is a need for use of margins for adverse deviations. The margins for adverse deviations incorporated in the assumptions reflect this review and the Board's desire to maintain safety cushions. The actuary has discussed with the Board the implications of incorporating margins for adverse deviations and the Board is fully cognizant and supports incorporating margins for adverse deviations.

The going concern assumptions do not include margins for adverse deviations, except as noted below.

Economic Assumptions

Discount Rate

The overall expected return was developed using best-estimate returns for each major asset class in which the pension fund is invested. A Monte Carlo simulation is performed over 30 years where the portfolio returns are projected assuming annual rebalancing. The results are used to develop an overall best-estimate rate of return for the entire pension fund. Gains from rebalancing and diversification are implicit to this return.

The overall expected return has been established based on the Board's investment policy and its funding policy and objectives. There may be some barriers to achieving this return such as inflation higher than expected, asset returns lower than expected, and assets and liabilities that are mismatched.



The following table lays out the adjustments that have been made to the overall expected rate of return in order to arrive at our going concern discount rate assumption:

Development of Discount Rate				
Overall expected return				7.12%
Non-investment expenses				(0.05)%
Investment expenses				
Passive	(1)	(0.06)%		
Actively managed	(2)	(0.50)%		
			(1)+(2)	(0.56)%
Additional returns due to active management				0.50%
Margin for adverse deviations				(1.39)%
Discount Rate				5.62%

Inflation Rate

The inflation rate assumption reflects our best estimate of future inflation considering current economic and financial market conditions. Consensus economics and market implied inflation both suggest that a long-term inflation assumption of 2.25% is reasonable.

Productivity Increases

The productivity increase assumption reflects our best estimate of future increases considering current economic and financial market conditions, and is consistent with historical real economic growth.

Merit Increases

We assume rates of increase as a result of individual employee merit and promotion based on a scale which varies by service as shown in Table C above. The merit and promotion scale is based on Plan experience over the years 2009 to 2014 and input from the staff of the Board.

Increases in Pensionable Earnings

To reflect anticipated short-term salary budgets, we have assumed pensionable earnings will increase at 1.30% per annum at January 1, 2023 and January 1, 2024. The assumption for long-term increases in pensionable earnings reflects the assumed rate of inflation, plus allowances for the effect of productivity growth and individual merit. An allowance for seniority, merit and promotion ("SMP") has also been included in the pensionable earnings increase assumption for all years.



Total Payroll

In order to determine contribution rates for amortization of the unfunded liabilities as a percentage of earnings, it is necessary to make an assumption for the total payroll growth under the Plan. For this purpose, we have used the same increases for inflation and general wage increases as are used for individual member pensionable earnings. We have also included additional increases to average pensionable earnings of 0.5% per annum based on historical average increases under the Plan from 2003 to 2022 in excess of Canadian average wage increases, and a provision for estimated headcount growth of 0.5% per annum. The assumption for the total payroll growth to be used for calculating the present value of pre-1992 additional contributions from January 1, 2023 to December 31, 2043 used the same increases as for the post-1991 amortization. The resulting total payroll increase rates that were used to determine contribution rates associated with unfunded liabilities of the plan are as follows:

2.30% at January 1, 2023 and January 1, 2024, and 3.75% per year thereafter

The construction of this assumption is the same as used for the previous valuation.

Increases in YMPE

As the benefits paid to a member from the Plan are dependent on the future YMPE, it is necessary to make an assumption regarding the future increases in the YMPE.

The assumed increase in the YMPE reflects the assumed rate of inflation plus the productivity increase assumption.

Increases in the Maximum Pension Limit

Pensions are limited to the maximum limits under the *Income Tax Act*. The *Income Tax Act* specifies both a dollar limit, and in addition pensions cannot exceed 2% of indexed highest average compensation per year of credited service. The assumed increase in the dollar limit reflects the assumed rate of inflation plus the productivity increase assumption.

Interest on Member Contributions

Interest is credited on member contributions with the rate credited by chartered banks on five-year personal fixed term deposits. The assumption for interest on member contributions reflects our best estimate for these rates, based on a range between market rates for 91-day T-Bills and Canadian universe bonds.

Expenses

Since the discount rate has been established net of all expenses, no explicit assumption is required. The provision for expenses in the development of the discount rate reflects our best estimate, based on average expenses over the four years preceding the valuation date.



Demographic Assumptions

Mortality

At the current valuation, we are using the adjusted 2014 Public Sector Canadian Pensioner Mortality Table, with mortality improvements in accordance with MI-2017. The adjustments factors were based on an analysis of recent plan experience since the adoption of the CPM2014 table, resulting in adjustment factors reduced by 5% from the previous valuation.

In 2017, the CIA released a research paper introducing a new Mortality Improvement Scale (MI-2017) and subsequently published an Education Note stating that both the MI-2017 and CPM-B Scales "constitute broad and relevant mortality improvement studies for the Canadian population." The MI-2017 projection scale has been adopted for the purposes of this valuation since this scale takes into account a broader thinking on mortality improvements.

Retirement

Retirement rates are typically developed taking into account the past experience of the Plan. Accordingly, the rates of retirement for active participants have been developed based on a review of plan experience for the years 2010 to 2020.

Based on Plan provisions which provide for an unreduced or subsidized early retirement reduction as early as age 55, deferred participants are assumed to retire at age 55 or six months following the valuation date if already older than age 55.

Termination of Employment

The termination rates were developed based on a prior review of Plan experience for the years 2010 to 2020. Termination experience revealed in this valuation was relatively small, and consequently the termination rates are considered to be best estimate.

Option Elections on Termination

We have assumed that a portion of members will elect a deferred annuity, while others will elect a commuted value transfer or cash on termination. The proportion of members assumed to elect a transfer value is based on the proportion of liabilities settled by lump-sum transfer over the past four valuation periods (from 2015 to 2022). To determine commuted values, we have employed a different discount rate basis used to calculate termination benefits for those that elect a lump-sum transfer value.

Disability

If an active Plan member becomes disabled, contributory service continues to accrue until unreduced pension commencement age, but employee contributions are waived. Since this benefit is substantially the same as the benefit that accrues to an active member, no disability assumption was used. Use of an actual disability assumption in this case would reduce liabilities slightly, so a nil disability incidence assumption represents a small element of conservatism.



Proportion of Members with Pension Partners and Pension Partner Age Differential

These assumptions are relevant to the valuation of benefits since there is a subsidized joint and survivor benefit available for members with a pension partner. The proportion of members who will have a pension partner and the pension partner age difference is based on actual plan retirements from 2011 to 2020.

As with the previous valuation, we assumed that 80% of participants would have a pension partner at the relevant time. All pension partners are assumed to be the opposite gender of the participant, with male partners assumed to be three years older than their female partners. The remaining 20% of participants were assumed to have no pension partner. While the definition of pension partner includes same-sex relationships, this assumption adequately provides for all such contingencies.



Other

Actuarial Cost Method

An actuarial cost method is a technique used to allocate in a systematic and consistent manner the expected cost of a pension plan over the years of service during which Plan members earn benefits under the Plan. By funding the cost of a pension plan in an orderly and rational manner, the security of benefits provided under the terms of the Plan in respect of service that has already been rendered is significantly enhanced.

The projected unit credit actuarial cost method has been used for this valuation. Under this method, the actuarial present value of benefits in respect of service prior to the valuation date, but based on pensionable earnings projected to retirement, is compared with the actuarial asset value, revealing either a surplus or an unfunded actuarial liability.

With respect to service after the valuation date, the expected value of benefits for service in the year following the valuation date (i.e., the normal cost) net of any required employee contributions is expressed as a percentage of the expected value of participating payroll for that year. The employer normal cost contributions are determined each year by applying this percentage to the actual participating payroll for the year.

When calculating the actuarial present value of benefits at the valuation date, the present value of all retirement, withdrawal and preretirement death benefits are included. For each member, the retirement, withdrawal and pre-retirement death benefits for a particular period of service are first projected each year into the future taking into account future vesting, early retirement entitlements and minimum pension/value entitlements. These projected benefits for each future year are then capitalized, multiplied by the probability of the member leaving the Plan in that year and discounted with interest and survivorship to the valuation date. The actuarial present value of benefits for the particular period of service is then determined by summing the present values of these projected benefits.

The pattern of future contributions necessary to pre fund future benefit accruals for any one particular individual will increase gradually as a percentage of their pensionable earnings as the individual approaches retirement. For a stable population (i.e., one where the demographics of the group remain constant from year to year), the normal cost will remain relatively level as a percentage of payroll. The projected unit credit actuarial cost method therefore allocates contributions among different periods in an orderly and rational manner for a stable population group.

In the event of future adverse experience, contributions in addition to the normal cost calculated under the projected unit credit actuarial cost method may be required to ensure that the Plan's assets are adequate to provide the benefits. Conversely, favourable experience may generate surplus which may serve to reduce future contribution requirements.



Asset Valuation Method

The actuarial value of assets is a smoothed market value and is calculated as the average of the market value of invested assets as at the valuation date and the two market values from preceding calendar year-ends accumulated to the valuation date. The accumulated market values at the end of each year equal the sum of:

- The appropriate (accumulated or actual) market value at the beginning of the year;
- the net contributions during the year (calculated as contributions less benefit payments plus net transfers); and
- The assumed investment return (determined as the going-concern liability discount rate applicable to the most recent funding valuation prior to the particular year).

To ensure that the asset valuation method develops an asset value that appropriately tracks market value over time, the calculated actuarial value of assets is adjusted, if necessary, so that it falls within 10% of the market value of assets ("10% corridor").

This asset valuation method is unchanged from the previous valuation.

Other Methodologies

We have prepared a list of additional assumptions and methods used in the valuation of the Plan. This list is intended to assist users of this report in understanding the specific benefits valued. Small differences in methods and assumptions in a plan of this size can sometimes have effects in the millions of dollars. Appendix B of the report deals with data omissions so they will not be repeated here.

- It is administrative practice for the Plan that indexation of deferred and immediate pensions commences

 January 1 of the year following termination or retirement;
- Normal cost contributions are based on pensionable earnings below the maximum earnings limit described earlier in this report;
- The pensionable earnings for calculating normal cost percentage is nil for participants with 35 years of combined pensionable service;
- For deferred benefits on termination (post-1991 service), the pensions were deferred to 55 with the early reduction factor calculated from the earlier of age 60 and the attainment of 80 points. Deferred vested members over age 55 at the valuation date were assumed to retire six months following the valuation date.



Appendix D: Solvency Assumptions and Methods

Valuation Assumptions

	December 31, 2022	December 31, 2020
Economic Assumptions		
Discount rate		
Transfer value basis —Without indexation	4.10% per year for 10 years; 4.50% per year thereafter	1.40% per year for 10 years; 2.90% per year thereafter
Annuity purchase basis —Without indexation	4.90% per year	2.40% per year
Duration used to determine annuity purchase basis	9.58	9.85
Transfer value basis —With indexation	2.97% per year for 10 years;3.36% per year thereafter	1.00% per year for 10 years; 1.68% per year thereafter
Annuity purchase basis —With indexation	2.60% per year	0.40% per year
Income Tax Act dollar limit	\$3,506.67 per year	\$3,245.56 per year
Demographic Assumptions		
Mortality table		
Annuity purchase basis	2014 Canadian Pension Mortality Table with generational improvements using CPM Scale B ¹ (sex-distinct rates)	Same
Transfer value basis	80% (95% for females) of 2014 Public Sector Canadian Pension Mortality Table with generational improvements using Scale MI-2017 (sex-distinct rates)	85% (100% for females) of 2014 Public Sector Canadian Pension Mortality Table with generational improvements using Scale MI-2017 (sex-distinct rates)

¹ No preretirement mortality was applied



	December 31, 2022	December 31, 2020
Termination rates	Not applicable	Same
Retirement age	ιτοι αργιιοασίο	Gaine
Active and deferred vested members settled by purchase of annuities	100% immediate retirement if at least age 55 at valuation date; otherwise 100% at age 55	Same
Active and deferred vested members settled by lump-sum transfer	50% at age 55 and 50% at the member's earliest unreduced retirement age	Same
Retired members and beneficiaries	Not applicable	Same
Termination of employment Relationship status	Terminate with full vesting	Same
Non-retired pension partner proportion	80%	Same
Non-retired pension partner age differential	Males three years older	Same
Retired members	Actual relationship status and ages are used	Same
Other		
Wind up expenses	\$3,900,000	\$3,300,000
Actuarial cost method	Unit credit	Same
Asset valuation method	Market value of assets adjusted to reflect contributions, benefit payments, transfers and fees/expenses in transit as of the valuation date	Same
Incremental Cost		
The assumptions for the expected benefit payments and decrement probabilities, service accruals, and projected changes in benefits and/or pensionable earnings	Same as going concern	Same



Based on the CIA's Guidance and information such as pension legislation, Plan provisions and Plan experience, we have made the following assumptions regarding how the Plan's benefits would be settled on Plan wind up:

	Percent of Liability Assumed to be Settled By Purchase of Annuities	Percent of Liability Assumed to be Settled By Lump-Sum Transfer
Active Members		
Not retirement eligible	40%	60%
Retirement eligible	100%	0%
Deferred Vested Members		
Not retirement eligible	40%	60%
Retirement eligible	100%	0%
Retired Members and Beneficiaries	100%	0%

Postulated Scenario

The postulated scenario is the assumption of immediate termination of employment for the active group at the valuation date. Therefore, no allowance for future salary increases or demographic experience are reflected.

Benefits Valued

	Benefit
Vesting	We have treated all accrued benefits as vested on Plan wind up.
Post-valuation Date Benefit Increases	Benefits are based on the average earnings and service at the valuation date.
Indexing	According to Plan provisions, the benefits to which a member would be entitled if the Plan was terminated on the valuation date would include pension indexing of 60% of Alberta CPI. This indexing rate has been accounted for in the With Indexation discount rates summarized earlier in this Section.



Justification for Valuation Assumptions

We have set the aforementioned assumptions based on guidance prepared by the CIA Committee on Pension Plan Financial Reporting ("PPFRC") in Educational Note – Assumptions for Hypothetical Wind-Up and Solvency Valuations with Effective Dates on or after December 31, 2022 and No Later Than June 29, 2024 ("CIA Guidance") issued in March 2023.

For benefit entitlements that are expected to be settled by lump-sum transfer, we based the assumptions on Section 3500 (Pension Commuted Values) of the CIA Standards of Practice, using rates corresponding to a valuation date of December 31, 2022.

For benefit entitlements that are expected to be settled by purchase of annuities, we based the assumptions on information compiled by the PPFRC from insurance companies active in the group annuity market as described in the educational note.

Mortality Table

In accordance with the CIA Guidance, the derivation of the annuity purchase discount rate above is in conjunction with the 2014 Canadian Pension Mortality Table with generational improvements using CPM Scale B. In accordance with the Plan provisions, lump-sum transfers are calculated using the same mortality table for all administration, therefore we have used the going concern assumption for this purpose.

Termination Rates

All participants who are actively employed on the valuation date are assumed to terminate their employment on this date and subsequently retire from the Plan in accordance with the retirement age assumption summarized below.

Retirement Rates

For benefits assumed to be settled by the purchase of annuities, non-retired members are assumed to retire at age 55, or immediately if older than 55, and receive a pension in accordance with the terms of the Plan and the member's age and continuous service. For benefits assumed to be settled by lump-sum transfer, 50% of members are assumed to retire at age 55 and 50% of members are assumed to retire at the earliest unreduced retirement date.

Preretirement Mortality

We have made no allowance for preretirement mortality. The impact of including such an assumption would not have a material impact on the valuation, since the value of the death benefit is approximately equal to the value of the accrued pension.

Pensionable Earnings

To estimate active and disabled members' best average earnings, we have used actual historical member earnings.



Assumptions Not Needed

The following are not relevant to the solvency valuation:

- Increases in pensionable earnings;
- Increases in Year's Maximum Pensionable Earnings;
- Increases in Income Tax Act maximum pension limit; and
- · Disability rates.

Estimated Wind Up Expenses

Plan wind up expenses would normally include such items as fees related to preparation of the actuarial wind up report, fees imposed by a pension supervisory authority, legal fees, administration, custodial and investment management expenses.

Calculation of Special Solvency Payments

Pursuant to the *Employment Pension Plans Regulation* Amendment 245/2003, the Plan is exempt from making solvency deficiency payments, with effect from January 1, 2003 so it is not necessary to calculate solvency special payments.

Actuarial Cost Methods

Unit credit (accrued benefit) cost method as prescribed.

Asset Valuation Method Considerations

Assets for solvency purposes have been determined using market value with adjustments for:

- · In-transit items at the valuation date; and
- Expenses for Plan termination as outlined above.



Incremental Cost

The incremental cost represents the present value, at the calculation date (time 0), of the expected aggregate change in the liabilities between time 0 and the next calculation date (time t), adjusted upwards for expected benefit payments between time 0 and time t.

An educational note was published in December 2010 by the CIA Committee on PPFRC to provide guidance for actuaries on the calculation of this information.

The calculation methodology can be summarized as follows:

- The present value at time 0 of expected benefit payments between time 0 and time t, discounted to time 0,
 plus
- Projected liabilities at time t, discounted to time 0, allowing for, if applicable to the pension plan being valued:
 - o expected decrements and related changes in membership status between time 0 and time t,
 - o accrual of service to time t.
 - o expected changes in benefits to time t,
 - o a projection of pensionable earnings to time t,

minus

The liabilities at time 0.

The projection calculations take into account the following assumptions and additional considerations:

- The assumptions for the expected benefit payments and decrement probabilities, service accruals, and projected changes in benefits and/or pensionable earnings would be consistent with the assumptions used in the pension plan's going concern valuation.
- The assumptions used to calculate the projected liability at time t are consistent with the assumptions for the liabilities at time 0, assuming that interest rates remain at the levels applicable at time 0, that the select period is reset at time t for interest rate assumptions that are select and ultimate and that the Standards of Practice for the calculation of commuted values and the guidance for estimated annuity purchase costs in effect at time 0 remain in effect at time t.
 - Active and inactive Plan members as of time 0 and assumed new entrants over the period between time 0 and time t are considered in calculating the incremental cost.



Appendix E: Summary of Plan Provisions

This funding valuation was based on Plan design information provided by the Board as of December 31, 2022. The following is a summary of the main provisions of the Plan.

Effective Date

Effective January 1, 2001 the Universities
Academic Pension Plan became a non-statutory
pension plan subject to and registered under the
Act. Prior to January 1, 2001 the plan was governed
by the Alberta *Public Sector Pension Plans Act* and
the *Universities Academic Pension Plans Act*(before 1993). The Plan is also registered under the *Income Tax Act*. The Plan now operates under a
Sponsorship and Trust Agreement signed by the
Plan Sponsors. A complete description of the Plan
can be found in the Sponsorship and Trust
Agreement, and a summary of Plan provisions
relevant to the valuation and extrapolation is
included in this Appendix.

Jurisdiction of Registration

Alberta

Eligibility for Membership

Open to full- and part-time employees who meet the criteria specified in the Plan.

Vesting

Vesting of benefits for all service is as follows:

- Members who terminate before
 January 1, 2001 are vested with five years of pensionable service.
- Members who terminate on or after January 1, 2001 and before September 1, 2014 are vested with at least two years of Continuous Plan Membership.
- Members who terminate on or after
 September 1, 2014 are immediately vested.



Normal Retirement

Eligibility

Benefit

Normal retirement date is the June 30th following the member's 65th birthday.

Annual pension payable in equal monthly installments calculated as the sum of the following:

- a) for each year of pensionable service prior to January 1, 1992, 2.0% of the member's highest average salary; plus
- b) for each year of pensionable service in 1992 and 1993, 2.0% of the member's highest average capped salary; plus
- c) for each year of pensionable service after December 31, 1993, 1.4% of the lesser of the highest average capped salary and the average YMPE plus 2.0% of the excess of the highest average capped salary over the average YMPE, if any, plus a bridge benefit of 0.6% of the lesser of the highest average capped salary and the average YMPE, payable to age 65.

Highest average salary is the participant's average annual salary in the five consecutive years of pensionable service in which such average is the highest, and the average YMPE is the average of the Year's Maximum Pensionable Earnings under the Canada Pension Plan in the years used to determine the member's highest average pensionable salary.

Early Retirement

From active service

Eligibility

Benefit

Age 55 with full vesting.

For service after December 31, 1993, if a member commences pension payments prior to the normal retirement date, then the pension payable to the member will be equal to the normal retirement pension, reduced by an early retirement factor as described below.

The early retirement factor is 3.0% for each year by which the member's retirement date precedes the earliest of:

a) age 60; and



 the day on which the member would have completed 80 points of age plus pensionable service (with no service after the date of termination).

If a member is vested and retires after attaining age 60 or 80 points as described above, no reduction is applied.

In addition, a member who retires before the normal retirement date will receive a bridge benefit for each year of pensionable service after December 31, 1993 equal to 0.6% of the lesser of the highest average capped salary and the average YMPE, reduced by the early retirement factor described above, and payable to age 65.

For service prior to January 1, 1994 the early retirement pension is equal to the unreduced normal retirement pension.

Postponed Retirement

Eligibility

Benefit

Any time after normal retirement date and before December 31 of the year in which the member attains age 69. A member who terminates or retires prior to age 69 may defer pension commencement.

Normal retirement benefit accrued to postponed retirement date. When pension commencement is deferred past a member's date of termination, the pension with respect to pre-1994 service is actuarially increased for commencement after age 55 (actuarial increase for commencement after age 65 for post-1993 service).

Termination of Employment

Pre-1994 service

Eligibility

Benefit

Members are fully vested.

- a) the member will receive a deferred pension, or
- a refund or transfer of the commuted value of the member's accrued pension plus excess contributions, or
- c) a refund or transfer of the member's and employer's contributions with interest.

Post-1993 service

Eligibility

Members are fully vested.



Benefit

- a) the member will receive a deferred pension, or
- a transfer of the commuted value of the member's accrued pension plus excess contributions, or
- c) a transfer of 175% of the member's contributions with interest.

Pre-retirement Death

Pre-1994 service

Eligibility

Benefit

Post-1993 service

Eligibility Benefit Members are fully vested upon death.

No pension partner:

The beneficiary or estate will receive the commuted value of the member's accrued pension plus excess contributions or the member's and employer's contributions with interest.

Pension partner:

The pension partner will receive a lifetime survivor pension as if the member had retired on the day before death and elected a joint and survivor 100% pension, or a refund of the member's and employer's contributions with interest.

Members are fully vested.

No pension partner:

The beneficiary or estate will receive the commuted value of the member's accrued pension plus excess contributions or 175% of the member's contributions with interest.

Pension partner:

The pension partner will receive a lifetime survivor pension as if the member had retired on the day before death and elected a joint and survivor 100% pension plus excess contributions, or

- a transfer of the commuted value of the member's accrued pension plus excess contributions, or
- a transfer of 175% of the member's contributions with interest.



Post-retirement Death

Pre-1994 service

Benefit

Post-1993 service

Benefit

The normal form of pension is payable for life and guaranteed for 15 years in any event.

If the member has a pension partner at retirement, the normal form of pension provides a survivor benefit equal to 2/3 of the member's accrued pension that would be paid, had the member continued to live. The normal form of pension for a member without a pension partner at retirement is payable for life and guaranteed for ten years in any event.

A different form of pension may be elected at retirement in an actuarially equivalent amount.

Disability

Eligibility

Benefit

Qualification for benefits under employersponsored long-term disability plan.

For members who are receiving benefits under the LTD plan, participation in the Plan continues, but no pension is payable concurrently with the benefit paid under the LTD plan.

For members who are not receiving benefits under the LTD plan, are permanently and totally disabled, and vested, they are entitled to receive an immediate unreduced pension based on pensionable service and salary to the date of the disability. If the member is partially disabled, the pension is reduced in accordance with the Plan.

Earnings during disability are deemed to be at the same level as in effect just prior to disability, with subsequent wage increases applicable for that member's class.



Contributions

Members and employers contribute the entire cost of the benefits accruing for future benefits as well as the amortization of deficiencies related to post-1991 service in accordance with the *Act*. An agreement is in place whereby the Government of Alberta contributes 1.25% of total payroll towards the pre-1992 unfunded liability until the pre-1992 unfunded liability is eliminated, or December 31, 2043 if earlier. The members and employers contribute the remaining amounts calculated as necessary to eliminate the unfunded liability by December 31, 2043.

Maximum Benefit

Effective January 1, 1992, and only in respect of pensionable service after 1991, pensionable earnings for service in 1992 and 1993 are limited to 50 times the defined benefit annual maximum pension limit for the year under the *ITA*.

Pensionable earnings for post 1993 service are limited to 50 times the defined benefit annual maximum pension limit plus 0.6% of the YMPE for the year under the *ITA*.

For years after 2013, the limit is as follows:

	\$ Limit	\$ Limit
Year	1992-1993 Svc	Post-93 Svc
2014	138,500	154,250
2015	140,945	157,025
2016	144,500	160,970
2017	145,722	162,312
2018	147,222	163,992
2019	151,278	168,498
2020	154,611	172,221
2021	162,278	180,758
2022	171,000	190,470
2023	175,334	195,314
2024+	Indexed to	Indexed to
	Average	Average
	Industrial Wage	Industrial
		Wage



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Cost	-OT-L	.ivina	Increa	ıses

Cost-of-living increases based on 60% of the Alberta CPI apply to both deferred pensions and pensions-in-payment.

Definitions

Capped salary The participant's actual salary limited to the

amount in any year after 1992 which results in the maximum defined benefit for that year under the

Income Tax Act Regulations.

Credited interest Prior to 1994, participants' contributions were

accumulated at the rate of 4% per annum,

compounded semi-annually. After 1993, the rate of interest credited to participants' contributions was changed to the average yield of 5-year personal fixed term chartered bank deposits (CANSIM series V122515) over the most recent 12-month period, calculated as of the first day of the calendar year.

Pensionable service Combined pensionable service, as defined under

the provisions of the Plan, cannot exceed 35 years. Combined pensionable service (service in the Plan plus pensionable service in the Public Service Pension Plan) is used to determine eligibility for benefits, vesting and determination of highest

average salary.

A copy of the administrator certification certifying the accuracy and completeness of the Plan provisions summarized in this report is included in Appendix G of this report.



Appendix F: Glossary of Terms

- The actuarial value of assets is the asset value used for going concern valuation purposes. Smoothing
 methods are sometimes used to smooth investment gains and losses over a certain period.
- The estimated wind up expenses is an estimate of the administrative and other expenses expected to be charged against the pension fund if the Plan were to terminate on the valuation date.
- The excess assets/(unfunded liability) is the difference between the actuarial value of assets and the going concern liabilities.
- The going concern funded ratio compares the actuarial value of assets to the going concern liabilities for the purposes of Section 38(2)(c) of the *Act* and *Update 14-05* to determine the latest effective date of the next required valuation.
- The **going concern liabilities** are the actuarial present value of benefits earned in respect of service prior to the valuation date. The going concern liabilities are calculated using the going concern assumptions and methods summarized in Appendix C of this report.
- The going concern position is the difference between the actuarial value of assets and the going concern liabilities.
- The **maximum deductible employer contribution** refers to an eligible contribution pursuant to Section 147.2(2) of the *Income Tax Act*. Under Subsection 8502(b) of the Regulations to the *Income Tax Act*, each employer contribution made after 1991 in respect of a defined benefit provision of a registered pension plan must be such eligible contribution.
 - In an employer's fiscal year, the following contributions are eligible under Section 147.2 of the *Income Tax Act*.
 - o The employer normal cost, eligible under Section 147.2(2) subject to certification by the actuary and approval by the Canada Revenue Agency; plus
 - Special payments eligible under Section 147.2(2) up to the amount of the unfunded liability or the solvency deficiency, whichever is greater, subject to certification by the actuary and approval by the Canada Revenue Agency; less
 - Required application of excess surplus.

The employer normal cost and special payments for this Plan will be deductible under Section 147.2(2) of the *Income Tax Act*, subject to the approval of the Canada Revenue Agency.

Note that contributions to a Plan are still permissible and deductible if there is an excess surplus, providing there is simultaneously a solvency deficiency in the Plan or the contributions are required as minimum contributions under provincial legislation, pursuant to Subsections 8516(2) and (3) of the Regulations to the *Income Tax Act*.

One restriction under the *Income Tax Act* is that if there is an excess surplus, and a solvency deficiency, the maximum deductible contribution is restricted to the full amount of the deficiency without allowance for interest or any other contributions such as employer normal cost and/or transfer deficiency payments.

In order to be deductible in a given fiscal year, employer contributions must be made not later than 120 days after the end of the fiscal year.



- The minimum required employer contribution for each plan year is equal to:
 - The employer normal cost; plus
 - Special payments toward amortizing any unfunded liability over 15 years from the date on which the unfunded liability was established; plus
 - Special payments toward amortizing any pre-1992 unfunded liability over the period ending December 31, 2043; less
 - o Required application of excess surplus; less
 - Permitted application of excess assets.

In order to satisfy the requirements of the *Employment Pension Plans Act* and its Regulations, contributions to the fund must be made in accordance with the following rules:

- Required member contributions (if any) must be remitted to the pension fund within 30 days following the month in which the contributions were received from the member or deducted from his or her remuneration.
- o Employer contributions must be remitted to the pension fund within 30 days after the end of the month for which the contributions are payable.
- Solvency assets are the market value of pension fund assets adjusted to reflect contributions, benefit
 payments, transfers and fees/expenses in-transit at the valuation date, less an allowance for estimated
 wind up expenses.
- The **solvency liabilities** are the actuarial present value of benefits earned in respect of service prior to the valuation date determined as if the Plan were wound up on the valuation date The solvency liabilities are determined using benefit entitlements on the assumption that the Plan has neither excess assets nor a deficit. The solvency liabilities are calculated using the solvency valuation assumptions summarized in Appendix D of this report.
- The solvency position is the difference between the solvency assets and the solvency liabilities.
- The **special payments** are payments required to liquidate the unfunded liability and/or solvency deficiency:
 - o The going concern special payments are payments required to liquidate the unfunded liability, with interest at the going concern valuation discount rate, by equal monthly instalments over a period of 15 years on the valuation date of the report in which the going concern unfunded liability was determined. The going concern special payments are determined by calculating the level percentage of pensionable earnings commencing 18 months following the valuation date and continuing for 13.5 years (15 years after the valuation date). Pre-1992 unfunded liabilities for the Plan are amortized over the period ending December 31, 2043 as shown in Section 4.
- The total normal cost is the actuarial present value of benefits expected to be earned in respect of service for each year starting on the valuation date. The total normal cost is calculated using the going concern valuation assumptions and methods summarized in Appendix C of this report.



Appendix G : Administrator Certification

With respect to the Universities Academic Pension Plan, forming part of the actuarial report as at December 31, 2022, I hereby certify that, to the best of my knowledge and belief:

- The asset data provided or made available to the actuary is complete and accurate;
- The membership data and subsequent query answers provided or made available to the actuary are complete and accurate for all persons who are entitled to benefits under the terms of the Plan in respect of service up to the date of the valuation;
- The Plan provisions contained in Appendix E is an accurate summary of the Plan provisions;
- The actuary has been notified of all relevant events subsequent to the valuation measurement date; and
- The terms of engagement contained in Section 1 of this report are accurate and reflect the plan administrator's direction.

Original Signed by Chris Schafer, ASA, ACIA	
Name (print) of Authorized Signatory	Title
Signature	Date



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